

Federal Emergency Management Agency Technological Hazards Division | Radiological Emergency Preparedness

Interim Standard Operating Guide (SOG)

Assessment of Offsite Emergency Preparedness Infrastructure and Capabilities Following an Incident in the Vicinity of a U.S. Nuclear Regulatory Commission Licensed-Nuclear Power Plant

August 17, 2018 NPD-THD-REPP







August 17, 2018

MEMORANDUM FOR: Regional Administrators

Federal Preparedness Coordinators Regional Assistance Committee Chairs

FROM: Michael S. Casey, Ph.D.

Director, Technological Hazards Division (THD)

National Preparedness Directorate (NPD)

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SUBJECT: Interim Standard Operating Guide (SOG) - Preliminary Capabilities

Assessment (PCA) and Disaster Initiated Review (DIR)

Attached please find the revised Interim Standard Operating Guide (SOG) – "Assessment of Offsite Emergency Preparedness Infrastructure and Capabilities Following an Incident in the Vicinity of a U.S. Nuclear Regulatory Commission Licensed-Nuclear Power Plant". As a result of the 2017 Hurricane Season, THD hosted a series of meetings with headquarters and regional representatives from NRC and FEMA to discuss changes to respective agency's procedures related to the Preliminary Capabilities Assessment (PCA) and Disaster Initiated Review (DIR) process. From the discussion, identified were recommendations to address areas for improvement within the respective agency's procedures. The changes provide clarification regarding FEMA's and the NRC's Pre-Event Coordination efforts, as well as, provide a common understanding of agency expectations for the immediate (prompt) assessment of offsite emergency preparedness capabilities.

This "Interim" SOG contains guidelines and procedures for the FEMA REP Program to conduct and document the results of a FEMA-led PCA/DIR, which I am authorizing with this memo.

Procedural enhancements addressed in the 2018 Revision of the SOG:

- Incorporation of the new Appendix detailing pre event coordination efforts and common language of agency expectations. (Region Request),
 - Updated electronic DIR Checklists (fillable pdf forms),

The changes to the SOG are consistent with the radiological emergency planning and preparedness standards described in 44 CFR Part 350, NUREG-0654/FEMA-REP-1, Rev. 1, the REP Program Manual (January 2017), and NRC Inspection Manuals, as amended). Additionally, this version will be subject to review/revision on a cycle no later than 18 months from this date.

If you have any questions about the SOG, please contact Ms. Vanessa Quinn, Chief, Radiological Emergency Preparedness Branch at (202) 212-2864.

Cc: Nuclear Regulatory Commission (Attn: Office of Nuclear Security and Incident Response)

August 2018

RECORD OF CHANGES

The most current copy of this document, including any changed pages, is available through the Federal Emergency Management Agency (FEMA) Technological Hazards Division (THD) Radiological Emergency Preparedness Branch. Email all revision requests to THD-ACTION-OFFICE@fema.dhs.gov.

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II. Background

Organize the "BEST" (build, Empower, Sustain, and Train) Scalable and Capable Incident Workforce

Strategic Goal 2: Ready the Nation for Catastrophic Disasters FEMA 2018-2022 Strategic Plan

In March 2018, FEMA outlined the vision for the field of emergency management in its 2018-2022 Strategic Plan. The vision based on shared expectations sets an ambitious, yet achievable, path forward to unify and further professionalize emergency management across the country. The Strategic Plan sets out three overarching Strategic Goals for the organization:

- **Building a Culture of Preparedness** by encouraging and empowering every segment of our society, from individual to government, industry to philanthropy, to prepare for the inevitable impacts of future disasters.
- **Readying the Nation for Catastrophic Disasters** by working with partners across all levels of government to strengthen partnerships and accessing new sources of scalable capabilities to quickly meet the needs of overwhelming incidents.
- **Reducing the Complexity of FEMA** by leveraging data that drives decision-making, and reduce the administrative and bureaucratic burdens that impede impacted individuals and communities from quickly receiving the assistance they need.

The manner of how we operate is reflective of the goals and objectives as promoted in the FEMA 2018-2022 Strategic Plan. The Department of Homeland Security (DHS)/Federal Emergency Management Agency (FEMA) Radiological Emergency Preparedness (REP) Program has primary responsibility to continually assess the status of offsite emergency preparedness (EP). Through this effort, the FEMA REP Program makes a reasonable assurance determination that, should a radiological emergency occur, the offsite response organizations' (ORO') emergency plans can be implemented to adequately protect the public health and safety through actions taken offsite. FEMA provides such determinations to the U.S. Nuclear Regulatory Commission (NRC).

FEMA implements this Standard Operating Guide (SOG) consistent with the agreements in the Memorandum of Understanding (MOU) between FEMA and the NRC "Regarding Radiological Response, Planning and Preparedness" dated December 7, 2015. In this regard, if a disaster causes damage or changes to the offsite emergency response infrastructure in the vicinity of NRC-licensed nuclear power plant (NPP) to the extent that the damage raises serious questions about the continued adequacy of offsite EP, the identifying agency (FEMA REP Program/NRC) will inform the other promptly.

All agency decisions made pursuant to this SOG involving the FEMA REP Program and NRC, will be coordinated at the Headquarters (HQ) level. For the purpose of this document, and appendices, the term "FEMA Region" refers to the regional component of the FEMA REP Program. Additionally, all references to the FEMA Regional Administrator, Regional Assistance Committee (RAC) Chair, FEMA REP Branch Chief, and the FEMA Technological Hazards Division (THD) Director include the individual holding the position, or their designee (to include the FEMA REP Program Section Chief for the FEMA REP Branch Chief).

III. Purpose

This SOG contains guidelines and procedures for the FEMA REP Program to conduct and document a FEMA-led Preliminary Capabilities Assessment (PCA) and Disaster Initiated Review (DIR).

FEMA Regional Leadership may elect to use this SOG as guidance to evaluate proposed state compensatory measures for unusual situations, such as local, state, or tribal government-driven budget shutdowns. For these instances, the FEMA Region will negotiate the terms of review with the affected state.

V. Scope

This SOG should be used when a natural or man-made disaster causes damage or alters the emergency response infrastructure around an NRC-licensed NPP to the extent that the damage raises serious questions about the continued adequacy of offsite EP. Moreover, these guidelines apply when a NPP is shut down or operating. If FEMA determines that there is a compromise of "reasonable assurance," the FEMA Region and FEMA REP Program will coordinate with OROs and the NRC to determine necessary actions to ensure the continued protection of public health and safety.

The RAC Chair and the DIR Team may tailor and modify operations outlined in this SOG based on the extent of damage and the urgency for plant startup. The FEMA REP Program and FEMA Region, in consultation with the OROs and the NRC, will determine necessary actions to ensure adequate protection of public health and safety. If reasonable assurance is in question while the NPP is operational, the FEMA REP Program will follow procedures outlined in 44 CFR § 350.13.

V. Objectives

• Identify applicable criteria, as part of a PCA, to determine whether a DIR is warranted to assess the capability of offsite emergency response infrastructure. Provide a PCA report tem- plate (Appendix F).

- Identify FEMA Regional personnel roles and responsibilities related to completion of objectives (Section VI).
- Identify FEMA REP Program staff roles and responsibilities associated with providing a reasonable assurance finding to the NRC following satisfactory completion of a PCA or DIR (Section VI).
- Establish communication links and assign roles for information sharing and coordination among the FEMA Region, OROs, and the NRC, in completion of a PCA or DIR (Section VI).
- Provide pre-scripted report templates (Section VI.A) to communicate initial PCA and DIR findings from the FEMA REP Program to the NRC.
- Provide a flow chart to display the path that determines the need for a DIR and the communication flow of the response structure (Appendix A).
- Provide a DIR report template (Appendix F) to communicate DIR findings from the FEMA Region to the FEMA REP Program for use in providing a reasonable assurance finding.
- Provide guidance to FEMA Regions for other events such as state, tribal or local government-driven budget shutdowns.
- For NPP with EPZ consisting of multiple states and/or different FEMA Regions, follow the September 22, 2017 THD Director Memorandum delineating "REP Program Backup Regions for Exercises, Technical Assistance and Disaster Initiated Reviews" for the deployment of FEMA REP resources to support immediate assessment efforts.

VI. Responsible Office

Questions pertaining to this document should be referred to FEMA Technological Hazards Division, attention: THD-Action-Office (thd-action-office@fema.dhs.gov)

VII. Preliminary Capabilities Assessment (PCA)/Disaster Initiated Review (DIR) Determination

While the following guidance has been designed specifically for natural or man-made disasters resulting in plant shut downs, this guidance can be used to address situations such as local, state or Tribal budget-driven shutdowns.

A. Preliminary Capabilities Assessment:

When a natural or man-made disaster has occurred at, or near, a NPP and has no or minimal effect on the plant, but damage or changes to the offsite emergency response infrastructure may be substantial or are in question, FEMA may elect to perform a PCA or DIR to assess the impact. Operating status of the NPP should not be a deciding factor. Should FEMA's review indicate that offsite emergency response infrastructure and capabilities do not provide reasonable assurance that adequate protective measures can and will be taken in a radiological incident, and the NPP continues to operate, then such a finding would be handled by the NRC under 10 CFR § 50.54(s) (2) and (3).

FEMA uses a PCA to obtain a prompt assessment (snapshot) of offsite EP immediately following an incident to assist the FEMA Region/FEMA REP Program's joint determination on the need and timing for a DIR. The DIR's purpose, as addressed in the FEMA/NRC MOU, is to formally determine the offsite emergency response infrastructure and capabilities to effectively implement approved emergency plans. Communications and coordination between the FEMA REPP and the NRC during the PCA process should be maintained primarily at the regional level between the RAC Chair and NRC Regional State Liaison Officer (RSLO). The respective Regions will be responsible for updating the respective FEMA REPP staff on the status of the incident during the PCA.

The PCA should include these questions:

- Has a local, state or tribal nation declared an emergency?
- Are offsite emergency response facilities damaged, compromised or lack power?
- Is any Emergency Response Organization (ERO), critical to support unavailable?
- Are facilities for people with disabilities and access/functional needs impacted?
- Are Alert and Notification Systems (ANS) inoperable?
- Are communication systems inoperable?
- Are evacuation routes impeded?
- Are critical support facilities unavailable?
- What compensatory measures been put in place by local, state, tribal, Governments, or NRC Licensee?
- What is the initial assessment of the infrastructure for the facility, state, and tribal and local risk and support counties?

Are EPZ counties and state capable of implementing protective actions?

If the answer to any of the above questions reflects an inability to effectively coordinate response operations, the appropriate compensatory measures should be developed and implemented. As part of this process, consideration should be given as to whether backup means are available. These compensatory measures may be the responsibility of the OROs or the NRC Licensee. Compensatory measures required from the NRC Licensee should be coordinated through the NRC.

FEMA should maintain record(s) from the PCA in both the respective Region(s) and FEMA Headquarters.

B. Disaster Initiated Review:

The decision to conduct a DIR will be a joint decision between the applicable Regional Administrator and FEMA THD Director, representing the FEMA Administrator. The appropriate RAC Chair, and FEMA REP Program Branch Chief will participate in the process. The implementation of conference calls with all involved parties are encouraged and are specifically important for no-notice incidents.

When evaluating whether or not the affecting incident warrants the implementation of this Guide, consider whether alternative means (i.e. alternative routes should a roadway or bridge be inaccessible) can adequately compensate for the offsite functions that have been impacted.

Section VI provides guidance on implementing a DIR Team and conducting a DIR with further direction found in the subsequent appendices.

C. Nuclear Regulatory Commission (NRC) Engagement:

The NRC may request FEMA through the REPP provide a reasonable assurance finding in support of a planned reactor start-up. This finding may conclude that the applicable OROs emergency plans can and will be implemented to protect public health and safety in a radiological incident at the specific NRC Licensee emerging from the shutdown.

If the NRC determines that the status and/or conditions of EP does not provide reasonable assurance that adequate protective measures can and will be taken in a radiological emergency (including findings based on requirements of 10 CFR 50, Appendix E, section IV.D.3) and if the deficiencies (including those based on requirements of Appendix E, section IV.D.3) are not corrected within four months of that finding, the NRC will determine whether the reactor shall be shut down until such deficiencies are remedied or whether other enforcement action is appropriate.¹

The NRC will make a determination on the suitability of ORO's emergency plans based on a review of FEMA's findings and determinations. This paragraph in no way limits the authority of the NRC to act under other regulations at any time they deem appropriate.

^{1 10} CFR 50.54 § (s) (2) & (3),

VIII. Responsibilities

A. FEMA Technological Hazards Division Director (or Designee):

• In consultation with the FEMA Regional Administrator make a final determination on the need for a DIR.

- Review DIR Findings Report and assess recommendation of reasonable assurance.
- Communicate, in writing, the decision on whether or not to conduct a DIR to the NRC Director, Division of Preparedness and Response in the Office of Nuclear Security and Response (NSIR/DPR), using the examples provided below for initial statement:

NOTE: If an urgent need exists to communicate results promptly to the NRC in support of NPP restart, the FEMA THD Director (or Designee) can communicate by voice through the NRC Operations Center at 301-816-5100 (recorded line) and request to speak with the NRC NSIR/DPR Director.

- The following are examples of final determination language that FEMA can provide to the NRC:
 - Example #1: PCA Finding Continued Reasonable Assurance
 - "On [DATE], based on the Preliminary Capabilities Assessment (PCA) performed, our review of available information gathered in discussions with the OROs, FEMA has concluded that offsite radiological emergency preparedness (EP) remains adequate to provide "Reasonable Assurance" and that appropriate measures can be taken to protect the health and safety of the public in a radiological emergency at the [NUCLEAR POWER PLANT]. At this time, FEMA is not initiating actions to conduct a Disaster Initiated Review (DIR) of offsite EP issues within the [NUCLEAR POWER PLANT] 10-mile emergency planning zone."
 - Example #2: PCA Finding DIR is Warranted
 - "On [DATE], based on the Preliminary Capabilities Assessment (PCA) performed, our review of available information gathered in discussions with the OROs, FEMA has concluded that impediments may exist to offsite radiological emergency preparedness (EP) within the [NUCLEAR POWER PLANT] EPZ. This requires further evaluation to verify appropriate measures can continue to be taken to protect the health and safety of the public in the event of a radiological emergency. FEMA is initiating a Disaster Initiated Review (DIR) of offsite EP issues within the [NUCLEAR POWER PLANT] EPZ."
- Communicate the decision to conduct a DIR to the Deputy FEMA Administrator-Resilience, Assistant Administrator, FEMA National Preparedness Directorate (NPD), Office of Response and Recovery (ORR) and the FEMA National Watch Center (NWC).
- Once the DIR is completed, review the DIR Findings Report submitted by the FEMA Region
 and, if required, request additional input from the RAC Chair. An interim written report of
 FEMA's DIR Findings Report, including a reasonable assurance finding, should be prepared
 and submitted to the NRC Director, NSIR/DPR, using a pre-approved template. <u>A formal</u>
 <u>letter will then supplement this initial statement</u>. Example provided below for the initial
 statement:

• Example #3: DIR Finding – Continued Reasonable Assurance

"On [DATE], a comprehensive investigation and collection of field data was performed by a joint FEMA/NRC Disaster Initiated Review (DIR) Team, in accordance with the FEMA Post Disaster Assessment of Offsite Capabilities checklist. Based on our review of all information gathered, FEMA has concluded that offsite radiological emergency preparedness remains adequate to provide "Reasonable Assurance" and that appropriate measures can be taken to protect the health and safety of the public in the event of a radiological emergency at the [NUCLEAR POWER PLANT]."

B. FEMA Regional Administrator (or Designee):

- Participate in conference calls regarding the decision to conduct a DIR.
- Review the RAC Chair's recommendation for conducting a DIR. Provide a recommendation to the FEMA REP Branch Chief for conduct of a DIR.
- Review the DIR results and/or Findings Report the RAC Chair submitted.
- Submit assessment results to the FEMA THD Director with the Regional Reasonable Assurance finding.

C. Regional Assistance Committee Chairperson (or Designee):

- Participate in conference calls regarding the decision to conduct a DIR.
- Notify the FEMA REP Branch Chief of an impacting incident.
- Provide a recommendation to the FEMA Regional Administrator for conduct of a DIR.
- During and/or following an incident, the respective FEMA Regional staff should be in close communication with the respective OROs, NRC RSLO, and Regional Response Coordination Center (RRCC) regarding the condition of the offsite emergency response infrastructure, the reactor plant status, and Licensee activities.
- If information provided reveals that there is not sufficient damage to the EPZ offsite emergency response infrastructure to raise doubts on the adequacy of offsite EP, the RAC Chair should notify the FEMA REP Program Branch Chief of the assessment.
- The RAC Chair may submit an independent recommendation regarding the adequacy of offsite EP if the assessment does not agree with the information provided by the OROs.
- Conference calls between all involved parties are encouraged. These conference calls are
 specifically important for "no-notice" incidents. Based on information acquired from any of
 these sources on damage sustained or security issues, the FEMA Technological Hazards
 Division Director, in consultation with the RAC Chair, will make a determination on the
 need for a DIR.
- When incident related damage or changes to the offsite emergency response infrastructure is considered to be substantial or in question, the RAC Chair, following consultation with the FEMA Technological Hazards Division Director, will:

- 1. Discuss the initiation of a PCA and review the results of the PCA.
- 2. Prepare and transmit a PCA Report to the FEMA Regional Administrator then forward the results to the FEMA THD Director (via the FEMA REPP Branch Chief). A template for the PCA Report is included as Appendix F. The respective Region and FEMA Head-quarters should maintain record(s) from the PCA.
- 3. If warranted based on the results of the PCA, conduct a DIR.
- 4. Establish a schedule for conducting the DIR. In establishing the schedule, FEMA should consult with OROs, the NRC, and the affected NRC Licensee.
- 5. Establish the DIR Team responsible for conducting the DIR within 24 hours of the decision to conduct a DIR. DIR Team should include (to the maximum extent practicable):
 - a. The RAC Chair (or designee) and Site Specialist;
 - A representative from the NRC Regional Office(coordinated through respective NRC RSLO);
 - c. Representatives from the affected OROs emergency management programs and radiation control programs; and
 - d. Representatives from the emergency-planning staff of the affected NRC Licensee.
- Oversee and coordinate the completion of the DIR, maintaining the established schedule. The
 DIR Team should use the Post Disaster Assessment of Off-Site Capabilities (Appendix E)
 ensuring that essential emergency response elements are included in the review. The RAC
 Chair should complete an assessment for each impacted jurisdiction. The RAC Chair
 designee from the DIR Team will provide routine progress updates to the RAC Chair or
 FEMA REP Pro- gram Branch Chief.
- Prepare and transmit a DIR Findings Report to the FEMA Regional Administrator. A template for the DIR Report is included as Appendix F.

D. FEMA Radiological Emergency Preparedness Program Branch Chief (or Designee):

- Participate in conference calls regarding the decision to conduct a DIR.
- Review the FEMA Regional Administrator's recommendation for conducting a DIR. Provide a recommendation to the FEMA THD Director for conduct of a DIR.
- Communicate the recommendation for conducting a DIR to the FEMA THD Director.
- Orally communicate the status of offsite EP with the designated NRC Headquarters Branch Chief, to include, at a minimum:
 - 1. FEMA's decision to conduct a PCA to obtain an initial review of offsite emergency response infrastructure and EP capabilities surrounding the NPP site based on a natural or man-made disaster, in determining whether a DIR is warranted;
 - 2. Periodic status of PCA and DIR activities, expected schedule for completing reviews, and any potential issues identified.

Review the Region's DIR Findings Report and provide a recommendation to the FEMA THD
Director to support a reasonable assurance finding, or request additional input from the RAC
Chair prior to submittal to the FEMA THD Director.

X. Regional Incident Response and Coordination Strategy

Following the 2017 Hurricanes, a December 19, 2017 conference call discussing the PCA/DIR process between the NRC and FEMA took place. A regional team was identified to draft some enhanced guidance to ensure timely coordination between FEMA and the NRC before, during, and after a disaster.

In a collaborative effort, the team developed the attached Appendix to the DIR/PCA SOG "Regional Incident Response and Coordination Strategy" in Appendix C.

X. General Disaster Initiated Review Team Kit Guidance

DIR kits should be prepared in advance with information on each NRC Licensee within the FEMA Region. The RAC Chair develops these kits and should include (but are not limited to):

- o Copies of this SOG with additional copies of the Post Disaster Assessment of Off-Site Capabilities checklist. Use one checklist for each impacted jurisdiction. (Appendix E);
- o Copies of ORO emergency response plans for the site;
- o Copies of the ANS Design Report for the site. (Useful in determining the disaster's impact on the alert system);
- o Copies of public/emergency information materials distributed. (Useful in reviewing evacuation routes, and public information related items);
- o Copies of the Evacuation Time Estimates. (Useful in determining impact of the disaster on evacuation);
- O Contact phone listings for OROs (to include emergency contact information). If satellite phone numbers are available, these numbers should be included as well;
- Contact phone listings for the NRC Regional Office (to include emergency contact information);
- Contact phone listings for FEMA REP Program Leadership. This should include contact information (and emergency information) for the FEMA REP Program Branch Chief, the FEMA THD Director, and the FEMA Office of Chief Counsel;
- o Cellular phone and satellite phone (if available);
- o Government Emergency Telephone System (GETS) Cards;
- o Laptop and printer;
- o Digital camera (or Smart Phone); and,

o Global Positioning System (GPS) Navigation System.

Accommodations in the disaster area may not be available. The DIR Team should be prepared to obtain nontraditional lodging when necessary (sleeping bags, etc., may be necessary).

NOTE: DIR Team members should be aware and understanding of state/local priorities and needs following a disaster. Other operations/activities may take precedent over activities related to conducting a PCA or DIR.

If a capability or location has been affected, the DIR Team should determine whether there is an alternative approach that can be implemented. Assist and be actively engaged in developing acceptable solutions. If the DIR Team encounters delays or problems, they need to notify the RAC Chair as soon as possible.

Upon completion of a DIR assessment, the Region prepares the draft DIR Findings Report for FEMA. Prior to distributing the Report to Team members, submit the Draft DIR Findings Report to the RAC Chair, the FEMA REP Branch Chief, and the FEMA THD Director for comment and concurrence (be prepared to submit additional information if requested by collecting all documents, e-mails, notes, field notes, and any document created throughout the DIR). The FEMA Region should keep the DIR and all documentation for official records. Information and logistics for entering an area where a disaster has hit should be coordinated through the RRCC. Lastly, information collected in the PCA and DIR should be shared with the RRCC to ensure transparency and efficiency in future FEMA response efforts.

NOTE: For guidance on how to prepare and format the report, refer to the Preliminary Capabilities Assessment (Appendix D) and DIR Review Checklists (Appendix E) and the Report Guidelines Memo (Appendix F).

XI. References

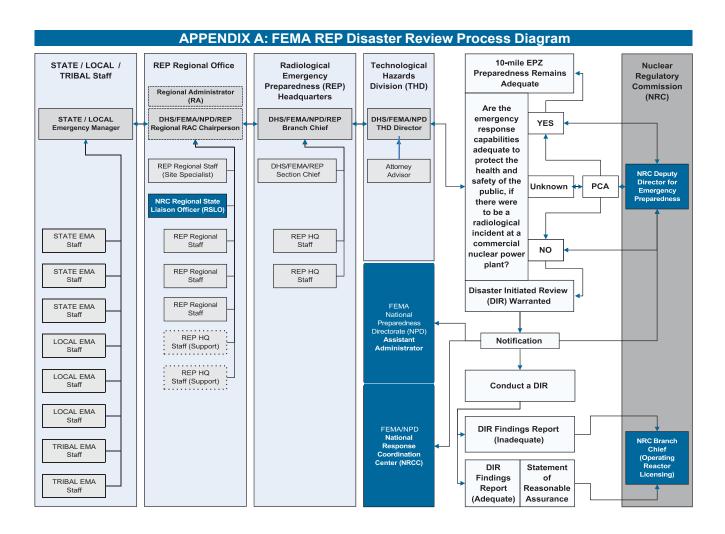
- A. 44 CFR Parts 350 354.
- B. 10 CFR Part 50.
- C. NUREG-0654/FEMA-REP-1, Rev. 1, Criteria for Preparation and Evaluation of Radiological Emergency Response Plans and Preparedness in Support of Nuclear Power Plants, Washington D.C., November 1980.
- D. NUREG-0654/FEMA-REP-1, Rev. 1, Criteria for Preparation and Evaluation of Radiological Emergency Response Plans and Preparedness in Support of Nuclear Power Plants, Addenda, Washington D.C., March 2002.
- E. NUREG-0654/FEMA-REP-1, Rev.1, Supplement 1, Criteria for Preparation and Evaluation of Radiological Emergency Response Plans and Preparedness in Support of Nuclear Power Plants Criteria for Utility Offsite Planning and Preparedness, Final Report, Washington D.C., September 1988.
- F. NUREG-0654/FEMA-REP-1, Rev.1. Supplement 4: Criteria for National Preparedness Initiative Integration, Exercise Enhancement, and Backup Alert and Notification Systems, October 2011.
- G. FEMA/NRC Memorandum of Understanding (December 7, 2015), "Memorandum of Understanding between the Department of Homeland Security/Federal Emergency Management Agency and the Nuclear Regulatory Commission Regarding Radiological Emergency Response, Planning, and Preparedness.
- H. REP Program Manual. (January 2017).
- I. NRC Inspection Manual, Manual Chapter (MC) 1601, Communication and Coordination Protocol for Determining the Status of Offsite Emergency Preparedness.
- J. THD Director Memorandum "Radiological Emergency Preparedness (REP) ProgramBackup Regions for Exercises, Technical Assistance and Disaster Initiated Reviews (DIR)." (September 22, 2017).

XII. Appendices

- A. FEMA REP Incident Review Process Diagram
- B. Disaster Initiated Review Decision Process Checklist
- C. Regional Incident Response and Coordination Strategy
- D. Preliminary Capabilities Assessment Checklist
- E. Disaster Initiated Review Checklists
- F. Report Guidelines Memorandum/Letter
- G. Abbreviations and Acronyms
- H. Definitions

APPENDIX A: FEMA REP Incident Review Process Diagram

The diagram below outlines the communication direction and actions that the FEMA REP Program initiates during a DIR.



If the offsite response infrastructure and capabilities status is "Unknown", a PCA should be conducted to determine the effects on response.

APPENDIX B: DIR DECISION PROCESS CHECKLIST

I. Organization Assignment Of Actions

The following chart outlines the key steps in the process for conducting a DIR and the Office of Primary Responsibility (OPR).

	OI	PR
Key Steps in Conducting a DIR	FEMA REP Program	REP
1. Impacting incident.	Х	Х
2. Establish a conference call between the FEMA THD Director, FEMA Regional Administrator(s), FEMA REP Program Branch Chief, RAC Chair, and respective NRC RSLO, to make a determination on the need for a DIR. This may involve the determination to perform a PCA to obtain a prompt assessment of offsite EP capabilities immediately following the incident to assist in FEMA's determination on the need and timing for a DIR. (ESTABLISHED BY THE FEMA REP PROGRAM)	X	X
3. Communicate the recommendation to FEMA THD Director.	Х	Х
4. Facilitate communication with NRC regarding DIR process.	Х	Х
5. Determination if a DIR is needed.	X	
6. Establish a DIR Team within 24 hours of decision to conduct a DIR.		x
7. If a DIR is not warranted, <i>further evaluation</i> and <i>determination</i> on the adequacy of compensatory measures will be made.		х
8. Conduct a DIR.		Х
9. Review the DIR Findings Report.	X	Х
10. Provide FEMA THD Director with a <i>recommendation</i> to support a reasonable assurance determination.	х	X
11. Reasonable assurance determination is <i>issued</i> .	X	

II. Delegation of Tasks

The following chart outlines the associated tasks to the key steps in conducting a DIR and the responsible position (or designee).

	R	esponsib	le Positio	on
Delegation of Tasks	RAC Chair	FEMA Regional Administrator	FEMA REP Branch Chief	FEMA THD Director
1.1. <i>Notify</i> FEMA REP Branch Chief of impacting incident.	Х			
2.1. Assist in <i>determining</i> the need for a DIR.	Х	Х	Х	Х
2.2. <i>Coordinate</i> communication with the respective NRC RSLO for determining the need for a DIR via conference call.	X			
3.1. <i>Communicate</i> recommendation for conducting a DIR to the FEMA Regional Administrator.	X			
3.2. <i>Communicate</i> recommendation for conducting a DIR to the FEMA REP Branch Chief.		х		
3.3. <i>Communicate</i> recommendation for conducting a DIR to the FEMA THD Director.			X	
4.1. <i>Facilitate</i> the communication between the FEMA REP Program and the NRC, via the designated NRC Branch Chief, regarding the decision making process for a DIR determination.			X	
4.2. <i>Facilitate</i> the communication with the respective NRC RSLO, regarding the decision making process for a DIR determination.	X			
5.1. Make a <i>final determination</i> on the need for a DIR.				X
5.2. <i>Communicate</i> DIR decision to the Assistant Administrator, FEMA National Preparedness Directorate (NPD).				X
5.3. Communicate DIR decision to NRC Director, NSIR/DPR.				х
5.4. <i>Communicate</i> DIR decision to National Watch Center (NWC).				х

6.1. <i>Establish</i> a schedule for conducting the DIR. The schedule should be established in consultation with OROs, the NRC, and the affected NRC Licensee.	x			
6.2. <i>Establish</i> the team responsible for conducting the DIR within 24 hours of the decision to conduct a DIR in accordance with the SOG.	х			
7.1. <i>Coordinate</i> further evaluation of offsite EP capabilities, including compensatory and alternative measures.	x			
8.1. <i>Coordinate</i> implementation of DIR Team and conduct of review.	Х			
8.2. Ensure <i>routine progress updates</i> are provided by the DIR Team.	Х			
8.3. <i>Communicate</i> with regional staff and ensure close communication with the ORO(s) officials regarding the condition of the EP infrastructure within the EPZ and reactor plant status. Provide updates to the respective NRC Regional State Liaison Officer.	X			
8.4. <i>Prepare</i> and <i>transmit</i> a DIR Findings Report (Appendix E) and recommendation of determination of reasonable assurance to the FEMA Regional Administrator for review.	х			
9.1. <i>Review</i> and <i>transmit</i> DIR Findings Report and recommendation of reasonable assurance to the FEMA REP Branch Chief for review; request additional input from RAC Chair if needed.		х		
9.2. <i>Review</i> DIR Findings Report and recommendation of reasonable assurance; request additional input from RAC Chair if needed.			X	
10.1. <i>Transmit</i> DIR Findings Report and recommendation of reasonable assurance to the FEMA THD Director for review.			X	
11.1. <i>Review</i> the DIR Findings Report and reasonable assurance determination; request additional input from the RAC Chair as needed.				х
11.2. <i>Provide</i> an initial reasonable assurance determination and the DIR Findings Report using a pre- approved template to the NRC Director, NSIR/DPR.				х

APPENDIX C: Regional Incident Response and Coordination Strategy

This strategy outlines recommended actions for maintaining situational awareness, promoting coordination with appropriate stakeholders, and following current guidance before and after a disaster impacts communities surrounding a nuclear power plant. The RAC Chair and the DIR Team may tailor and modify any of the recommendations or timeframes listed below. This strategy applies to events in which there is prior notice. For no notice events, the pre-impact items should be considered as appropriate and as soon as reasonably achievable.

Note: Timeframes delineated are suggested timeframes not necessarily requirements.

120 – 72 Hours Prior to Licensee Impact

REP Regional Office

Contact the appropriate Nuclear Regulatory Commission (NRC) Regional State Liaison Officer (RSLO) and/or licensee representative to understand their response plans and establish ongoing liaison protocol. Consider the issuance of Hurricane Advisory updates as an initiator for conference calls between the FEMA Region, NRC Region, licensee representative and applicable Offsite Response Organizations (OROs.

Consider coordinating with the regional response division and regional leadership to further develop how a Disaster Initiated Review (DIR) will be conducted cooperatively if needed.

72 - 48 Hours Prior to Licensee Impact

REP Regional Office

Consider contacting appropriate State and County emergency management officials to communicate informational requirements that may be needed post impact. If possible, identify state and local points of contact who can assist with Preliminary Capability Assessments (PCA), as well as representatives who can participate in DIRs if needed.

48 – 0 Hours Prior to Licensee Impact

REP Regional Office

Identify DIR Teams including the RAC Chair (or designee), Site Specialist, and representatives from the NRC Regional Office, affected state and local offsite response organizations (ORO) as appropriate, and emergency planning staff from the licensee.

Consider preparation of DIR Kits in accordance with Section VII of this SOG.

0 - 24 Hours Post Licensee Impact*

*This time may be adjusted based on the duration and severity of the disaster. Field assessments should only begin after the event has ended and conditions are relatively safe.

REP Regional Office

Depending on the severity of the event for OROs, begin gathering information related to the 11 questions associated with a PCA. This should be an overview or snapshot assessment of offsite infrastructure and response capabilities. The REP Regional Office may obtain information from State and local response organizations, although careful consideration shall be given to their priorities and availability at this stage. The REP Regional Office may also gather information from FEMA response staff deployed to EOCs, state and local incident status reports, and RRCC staff.

Coordinate with the NRC RSLO to identify nuclear power plant status and ascertain the licensee's expected timetable for restart if the plant was shut down based on the disaster.

24 – 48 Hours Post Licensee Impact

REP Regional Office

Depending on the severity of the event for OROs, provide the FEMA Regional Administrator, FEMA THD Director, FEMA REP Program Branch Chief, RRCC, respective OROs, and the NRC RSLO with an initial assessment of offsite impacts to infrastructure and response capabilities. The assessment should include a potential timeframe for restoration or implementation of compensatory measures, and an estimate of further offsite assessment requirements. The REP Regional Office can use the 11 questions used for a PCA as the basis of information gathered. Access to State and local emergency response staff may be limited immediately following a disaster, so consider all available information resources when developing an assessment. Many variables can affect the FEMA Region's ability to obtain this information, however, the REP Regional Office should coordinate with and get updates from the appropriate stakeholders regardless of the extent of information obtained.

Provide the Regional Administrator an assessment status update or a recommendation for conduct of a DIR.

Ongoing

REP Regional Office

Continue to provide periodic capability assessment briefs to the FEMA Regional leadership, FEMA THD Director, FEMA REP Program Branch Chief, RRCC, respective OROs, and the NRC RSLO until it is mutually agreed they are no longer needed.

Consider capability assessment results to develop a recommendation for the need and timing of a DIR. The FEMA THD Director, FEMA Regional Administrator, RAC Chair, and FEMA REP Program Branch Chief should conduct a conference call to determine the need for a DIR.

APPENDIX D: Preliminary Capabilities Assessment Checklist

The following checklist is for use in conducting a PCA.

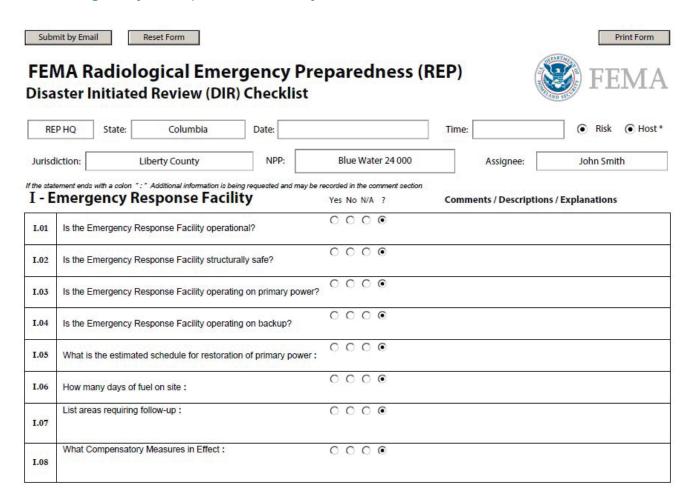
A fillable PDF version of the following checklist is available from the FEMA Region upon request.

Subn	nit by Email Reset Form							Print Form
	NA Radiological Emergency Prester Initiated Review (DIR) Checklist	epa	are	ed	ness (REP)		FEMA
RE	PHQ State: Columbia Date:				U	Time:		● Risk ● Host*
Jurisdi	ction: Liberty County NPP:	-	Blue	Wa	ter 24 000		Assignee:	John Smith
	ement ends with a colon ":" Additional information is being requested and may be minary Capabilities Assessment (PCA)			the o		Comr	ments / Descrip	tions / Explanations
PCA.01	Has a State or Local Emergency been declared?	0	0	0	•			
PCA.02	Are Emergency Response Facilities damaged, compromised or lack power? (I)	0	0	0	•			
PCA.03	Is the Emergency Response Organization unavailable? (III) *	0	0	0	•			
PCA.04	Are facilities for people with disabilities and access/functional needs impacted? (V)	0	0	0	•			
PCA.05	Are Alert and Notification Systems inoperable? (IV)	0	0	0	•			
PCA.06	Are communication systems inoperable? (II)	0	0	0	•			
PCA.07	Are evacuation routes impeded? (VI/X) *	0	0	0	•			
PCA.08	Are Support Facilities unavailable? (VIII) *	0	0	0	•			
PCA.09	What Compensatory Measures have been put in place by the Sta Tribal, Local governments, or NRC Licensee:	ite,		0	•			
PCA.10	What is the initial assessment of the infrastructure for the Facility, State, Tribal and local Risk & Host Counties:			0	•			
PCA.11	Are the EPZ Counties and State capable of implementing the	0	0	0	•			

APPENDIX E: Post Disaster Assessment of Off-Site Capabilities Checklists

The following checklists are to be used when conducting a DIR. Fillable PDF versions of the following checklists are available from the FEMA Region upon request.

I. Emergency Response Facility



II. Communications

Submit by Email Reset Form

FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist



RE	PHQ	State:	Columbia	Date:				Time:		Risk Host
Jurisd	iction:		Liberty County	NPP:		Blue W	ater 24 000		Assignee:	John Smith
		with a colon	":" Additional information is bations	eing requested and n	OF THE PARTY OF TH	ed in the No N			nents / Description	ns / Explanations
II.01	Is the availab		phone line (Hot Ring	Down from the	Plant) (0.0	•			
II.02		olicable, a strative) ava		one lines (de	ecision/	0 0	•			
II.03	Are cor	mmercial tel	lephones available?		0	0 0	0			
II.04	Are cel	lular telepho	ones available?		0	0 0	•			
II.05	Is satel	lite commu	nications available (if app	licable)?	0	0 0	•			
II.06	Are Sta	ate/Local go	vernment radios availabl	e?	0	0 0	•			
II.07	Are am	ateur radio	systems available?		0	0 0	•			
II.08	Is there	internet ac	ccess?		0	0 0	•			
II.09	What o	ther commu	unication systems are ava	ailable:	0	0 0	0			
II.10	schedu		backup systems are inop and also discuss the co			0 0	•			
II.11	List are	as requiring	g follow-up :		0	00	0			
II.12	What C	compensato	ry Measures in Effect:		0	0.0	•			

III. Emergency Response Organizations (A)

III.09

III.10

Are schools closed?

As specified in the plan, are Social Services available?

Submit by Email Reset Form Print Form FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist REP HQ State: Columbia Date: Time: NPP: Jurisdiction: Blue Water 24 000 Liberty County Assignee: John Smith If the statement ends with a colon ":" Additional information is being requested and may be recorded in the comment section III - EMERGENCY RESPONSE ORGANIZATIONS Yes No N/A ? Comments / Descriptions / Explanations As specified in the plan, are elected officials or other decision-III.01 As specified in the plan, is the emergency response organization C C C • III.02 (Emergency Management) available? As specified in the plan, is the emergency response organization \bigcirc \bigcirc \bigcirc \bigcirc III.03 (Public Information Officer) available? As specified in the plan, is the emergency response organization O O O III.04 (law enforcement personnel) available? As specified in the plan, is the emergency response organization C C G III.05 (Fire/Rescue personnel) available? As specified in the plan, is the emergency response organization C C C III.06 (EMS/Medical personnel) available? 0000 As specified in the plan, are the education officials available? III.07 0000 III.08 Are schools open? 0000

0000

A

Emergency Response Organizations (B) (Continuation)

Subn	nit by Email Reset Form			Print Form
	NA Radiological Emergency Pre ster Initiated Review (DIR) Checklist	paredness (F	REP)	FEMA
RE	P HQ State: Columbia Date:		Time:	● Risk ● Host *
Jurisd	iction: Liberty County NPP:	Blue Water 24 000	Assignee:	John Smith
	ement ends with a colon ":" Additional information is being requested and may be re EMERGENCY RESPONSE ORGANIZATIONS		Comments / Descriptions	s / Explanations
III.11	As specified in the plan, are Health Services available?	0000		
III.12	As specified in the plan, are Agriculture Services available?	0000		
III.13	As specified in the plan, what other departments and/or agencies are available?	0000		
III.14	As specified in the plan, is the American Red Cross available?	0000		
III.15	As specified in the plan, are amateur radio groups available?	0000		
III.16	As specified in the plan, what other non-governmental volunteer organizations are available:	0000		
III.17	As specified in the plan, what private organizations are available :	0000		
III.18	List areas requiring follow-up:	0000		
III.19	What Compensatory Measures in Effect:	0000		

IV. Public Alert and Notifications (A)

Submit by Email Reset Form

FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist



REF	PHQ	State:	Columbia	Date:				Time:		● Risk ● Host *
Jurisdi	iction:		Liberty County	NPP:	Blu	ie Wa	ter 24 000		Assignee:	John Smith
			: " Additional information is be T AND NOTIFIC		Yes N			Comm	ents / Description	s / Explanations
IV.01	What is	the total nu	mber of sirens:		0 0	0.0	•			
IV.02	How ma	any sirens a	re operational :		0	0 0	•			
IV.03	What pe	ercentage of	f sirens are operational:		0	0.0	•			
IV.04	Are sire	ens on batter	ry backup power?		0 0	0 0	•			
IV.05	Attach s	siren restora	tion and testing plan:		0	0 0	•			
IV.06	When is	s the expect	ed completion date:		0 (0 0	•			
IV.07	Is the e	mergency al	lert system (EAS) availa	ble?	0 0	0.0	•			
IV.08	Is the e	mergency al	lert system (EAS) on pri	mary power?	0 (0 0	•			
IV.09	Is the e	mergency al	lert system (EAS) on ba	ckup power?	0	0 0	•			
IV.10	Are NO	AA and/or o	ther tone alert radios av	ailable?	0 0	0.0	•			
IV.11	Are oth	er local TV a	and Radio stations availa	able?	0 0	0	•			
IV.12	List loca	al TV and Ra	adio stations :	la de la companya de	0 0	0 0	•			
IV.13	Are cab	le interrupt	capabilities available?		0 0	0 0	•			
IV.14	What is	the percent	age of service in the EP	z:	0 0	0 0	•			
IV.15	Is the lo	cal telephor	ne service operational?		0 (0 0	•			
IV.16	Are TI		ther devices for spec	cial needs population	0 0	0 0	•			
IV.17	What pe	ercentage of	f EPZ population is without	out power:	0 0	0.0	•			
IV.18	What is	the estimate	ed restoration schedule	:	0 0	0 0	•			

Public Alert and Notifications (B) (Continuation)

What Compensatory Measures in Effect:

IV.30

Submit by Email Reset Form Print Form FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist REP HO State: Columbia Date: Risk Host * Time: NPP: Blue Water 24 000 Jurisdiction: Liberty County Assignee: John Smith If the statement ends with a colon ":" Additional information is being requested and may be recorded in the comment section IV - PUBLIC ALERT AND NOTIFICATIONS Yes No N/A ? Comments / Descriptions / Explanations 0000 What are the number of back-up alerting routes in the EPZ: 0000 IV.20 What back-up route alerting equipment is available: As specified in the plan, are back-up route alerting personnel C C O IV.21 Are information and evacuation route marker signs permanently O O O IV.22 How many information and evacuation route marker signs are ○ ○ ○ ● IV.23 missing: 0000 IV.24 Are replacement signs available? If replacement signs are unavailable, how many days to receive O O O IV.25 0000 IV.26 Is the Joint Information Center (JIC) available? 0000 IV.27 Is the Joint Information Center (JIC) on primary power? 0000 IV.28 Is the Joint Information Center (JIC) on back-up power? List areas requiring follow-up: 0000 IV.29

0000

В

V. Access/Functional Needs and Transportation Resources

Subr	mit by Email	Reset Form							Print Form
Disa		logical Eme ed Review (DIF			ared	ness (l	REP)	An st	FEMA © Risk © Host*
Jurisd	liction:	Liberty County	NPP:		Blue Wat	er 24 000		Assignee:	John Smith
		": " Additional information is b		ON RES		S	Comm	ents / Description	s / Explanations
V.01	Are functional nee	eds facilities in the EPZ (e	xcluding schools)	open?	00	•			(4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00 - 4.00
V.02	Have schools, inc	luding licensed day-care	centers, reopened	, 0	00	•			1
V.03	Has the disaster resources?	impacted the ability to	provide transport	tation O	00	•			,
V.04	If yes, has the gov	vernment instituted compe	ensatory measures	? 0	00	•			,
V.05	Attach the govern	ment instituted compensa	tory plan :	0	00	•			
V.06	List areas requirin	g follow-up:		0	00	•			,
V.07	What Compensate	ory Measures in Effect :		0	00	•			

VI. Evacuation Routes (A)

Submit by Email Reset Form

FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist



RE	PHQ	State:	Columbia	Date:			Time:		● Risk ● Host
Jurisdi	iction:	Li	iberty County	NPP:	Bl	ue Water 24 000		Assignee:	John Smith
			Additional information is b	eing requested and may be i		I in the comment section		ents / Description	s / Explanations
VI.01	Is there of	pen and unr	restricted access to ev	racuation routes?	0	000			
VI.02	Have des	stroyed roads	s created a negative in	mpact on evacuation?	0	000			
VI.03	What is t	he number o	of passable lanes of th	e impacted evacuation	0	000			
VI.04	Is there a	problem wit	th bridges?		0	000			
VI.05	Identify lo	ocation of bri	idges impacting evacu	ation routes :	0	000			
VI.06	Is/Are the	ere bridge(s)	which are closed to to	raffic?	0	000			
VI.07	Is/Are the	ere bridge(s)	with minor damage a	nd accessible?	0	000			
VI.08	Is/Are the	ere bridge(s)	with major damage a	nd non-accessible?	0	000			
VI.09	Is/Are the	ere non-func	tioning drawbridge(s)?	,	0	000			
VI.10	What improute(s):		from damaged bridge	(s) on evacuation	0	000			
VI.11	Is the pu		access to areas serve	d by damaged	0	000			

Evacuation Routes (B)

Submit by Email Reset Form Print Form

FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist



REP	HQ	State:	Columbia	Date:					Time:		● Risk	€ Host *
Jurisdict	tion:	I	Liberty County	NPP:	Bl	ue W	ate	24 000		Assignee:	John Sn	nith
			" Additional information is b	eing requested and may be	recorded Yes				Comme	ents / Description	ns / Explanation	15
VI.12	Is/Are t	there alternat	ive method(s) for cross	ing waterways?	0	0 0) (•				
	What is		e for revising evacuation	n time estimates,	0	0 0) (•				
VI.14	What is	the increase	e in evacuation time :		0	0 0	0 (•				
VI.15	If the traffic is being rerouted, what is the increased evacuation time:				0	0 0) (•				
VI 16		s the estimate	ed percent/number of p	opulation impacted by	0	0.0	0 (•				
VI.17	What is	s the percenta	age of reduced capacit	<i>i</i> :	0	0 0) (•				
VIIIS	Is there		mation on changes to e	vacuation routes	0	0 0) (•				
VI.19	What is the estimated time for restoration of planned evacuation routes :			0	0 0	0 (•					
VI.20	List are	as requiring	follow-up:		0	0 0	0 (•				
VI.21	What C	Compensatory	y Measures in Effect:		0	0 0) (•				

VII. Accident Assessment Resources

Subn	nit by Email Reset Form								Print Form
	AA Radiological Emergency Prester Initiated Review (DIR) Checklist	pa	are	d	ness (R	REP)			FEMA
RE	PHQ State: Columbia Date:					Time:			Risk Host*
Jurisdi	iction: Liberty County NPP:		Blue	Wat	ter 24 000		Assignee	:	John Smith
	ement ends with a colon ":" Additional information is being requested and may be a - ACCIDENT ASSESSMENT RESOURCES					Comm	ents / Descr	iptions / I	Explanations
VII.01	Are personnel to perform dose assessment calculations available	0	0	0	•				
VII.02	Are personnel for field monitoring teams available?	0	0	0	•				
VII.03	Are personnel for laboratory operations available?	0	0	0	•				
VII.04	Are personnel for sample transport and other support functions available?	6 0	0	0	•				
VII.05	Is equipment for field monitoring available?	0	0	0	•				
VII.06	Is equipment for mobile laboratory available?	0	0	0	•				
VII.07	Is power for mobile laboratory available?	0	0	0	•				
VII.08	Are communications to all field elements available?	0	0	0	•				
VII.09	Do field teams have unrestricted access to monitoring and sampling locations?	0	0	0	•				
VII.10	Are alternate means identified to reach monitoring/sampling locations?	0	0	0	•				
VII.11	List areas requiring follow-up:	0	0	0	•				
VII.12	What Compensatory Measures in Effect :	0	0	0	•				

VII. Support Services

Submit by Email Reset Form

FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist



Disa	ster In	itiate	d Review (DI	R) Checklis	st					AND SECUE	T 111	LZ X
REF	HQ	State:	Columbia	Date:					Time:		● Ri	sk
Jurisdi	ction:		Liberty County	NPP:		Blu	e Wa	ter 24 000		Assignee:	John S	Smith
			": " Additional information is b	eing requested and n		corded in				nents / Description	s / Explanatio	ons
VIII.01	Are plant	ned recept	tion center facilities avai	able?		0 0	0	•				
VIII.02	Is there s	staff availa	ble to operate the recep	tion center faciliti	es?	0.0	0	•				
VIII.03	Is evacue	ee monitor	ring equipment available	?		0 0	0	•				
VIII.04	Are pla available		nergency worker dec	contamination fa	acilities	0 0	0	•				
VIII.05		staff av	vailable to operate the	ne emergency	worker	0 0	0	•				
VIII.06	Is emerg	ency work	er decontamination equ	ipment available?)	0 0	0	•				
VIII.07	Are plant	ned tempo	orary care facilities availa	ible?		0 0	0	•				
VIII.08	Is there s	staff availa	ble to operate the tempo	orary care facilitie	s?	0.0	0	•				
VIII.09	Is tempo	rary care e	equipment available?			0 0	0	•				
VIII.10	Is the hospatients		gnated to treat radiologi	cal contaminated		0 0	0	•				
VIII.11	List area	s requiring	follow-up:			0 0	0	•				
VIII.12	What Co	mpensato	ry Measures in Effect :			0 0	0	•				

IX. Population Shifts

Submit by Email Reset Form Print Form

FEMA Radiological Emergency Preparedness (REP) Disaster Initiated Review (DIR) Checklist



Disa	steri	nitiate	ed Keview (DIR	() Checkiis	τ							AND SEC			
RE	PHQ	State:	Columbia	Date:						Time	2:			Risk	• Host
Jurisd	iction:		Liberty County	NPP:		ВІ	lue \	Wat	er 24 000		Assig	nee:		John Sn	nith
			": " Additional information is be	eing requested and m	STORY OF THE PARTY OF		d in th				ments / De	escriptio	ons / Ex	planation	ıs
IX.01	Is there	a disaster	related population chang	e in the 10-mile E	PZ?	0	0	0	•						
IX.02	Is there reentry		ary population increase in	the 10-mile EPZ	, after	0	0	0	•						
IX.03	What is	the estima	ited population increase v	vithin the 10-mile	EPZ:	0	0	0	•						
IX.04	Is there reentry		ry population decrease in	the 10-mile EPZ	, after	0	0	0	•						
IX.05	What is	the estima	ted population decrease	within the 10-mile	EPZ:	0	0	0	•						
IX.06	Is there	e a tempor	ary housing area develo	ped within the 1	0-mile	0	0	0	•						
IX.07			procedures been develo tach procedures)	ped for the temp	porary	0	0	0	•						
IX.08	Have r		been identified to assi	st with evacuati	ion, if	0	0	0	•						
IX.09	Have pl	lans been o	developed for transport de	ependent populati	ion?	0	0	0	•						
IX.10	Is there EPZ?	a permane	ent change in population	within the 10-mile		0	0	0	•						
IX.11		ermanent opulation?	change in population grea	ter than 10% of th	he	0	0	0	•						
IX.12	List are	as requiring	g follow-up:			0	0	0	•						
IX.13	What C	ompensato	ory Measures in Effect :			0	0	0	•						

APPENDIX F: Report Guidelines Memorandum/Letter

The following templates are provided for use in developing a PCA or DIR Report Memorandum.

I. PCA Report Guidelines Memorandum

Preliminary Capabilities Assessment

		Date					
MEMORANI	DUM FOR:						
ATTENTION	1 :	, Chief Radiological Emergency Preparedness Branch Technological Hazards Division National Preparedness Directorate U.S. Department of Homeland Security-FEMA					
FROM: Regional Technological Hazards Branch Chief/RAC Chair [include name, title and location]							
SUBJECT:	Preliminary (Capabilities Assessment – [NUCLEAR POWER PLANT]					
Background:							
on the plant		ected nuclear power plant. Provide a description of the event; effects offsite) and a shutdown timeline; list impacted risk and support).					
local governm	-	view and a brief statement of the FEMA Region, State, Tribal and NRC Licensee and other Federal Agency representatives involved nt.					
available info Region [] to provide a r protect the he CLEAR POW a Disaster Init	rmation gather has concluded easonable assu- alth and safety VER PLANT]. tiated Review	reliminary Capabilities Assessment (PCA) performed, our review of red in discussions with State, tribal, and local government agencies, I that offsite radiological emergency preparedness remains adequate trance determination and that appropriate measures can be taken to of the public in the event of a radiological emergency at the [NU-At this time, Region [] is not recommending actions to conduct of offsite emergency preparedness issues within the [NUCLEAR emergency planning zone.					

Assessment: For all areas: Include information on areas requiring follow-up actions and provide information on any compensatory measures that are in effect.

1. Emergency Response Facilities

Summarize findings for off-site facilities using the Post Disaster Assessment of Off-Site Capabilities as a guide.

2. Communications

Summarize findings for communications using the Post Disaster Assessment of Off-Site Capabilities as a guide.

3. Emergency Response Organizations

Summarize findings for emergency response organizations using the Post Disaster Assessment of Off-Site Capabilities as a guide.

4. Public Alert and Notification

Summarize findings for public alert and notification using the Post Disaster Assessment of Off-Site Capabilities as a guide.

5. Access and Functional Needs and Transportation Resources

Summarize findings for special needs and transportation resources using the Post Disaster Assessment of Off-Site Capabilities as a guide.

6. Evacuation Routes

Summarize findings for evacuation routes using the Post Disaster Assessment of Off-Site Capabilities as a guide.

7. Accident Assessment

Summarize findings for accident assessment using the Post Disaster Assessment of Off-Site Capabilities as a guide.

8. Support Services

Summarize findings for support services using the Post Disaster Assessment of Off-Site Capabilities as a guide.

9. Population Shifts

If there has been a population shift due to the incident, include detailed information on the population shift.

10. Supporting Documentation

Supporting documentation may be gathered in the course of the assessment. While it is necessary to maintain this documentation on file, it is not required to be submitted with the report. A statement should be made to the effect that "All supporting documentation gathered by the Review Team will be on file at the [__] Region."

Conclusions:

Summarize the findings of the Review Team. Make a specific recommendation with regard to providing a determination of the necessity of the performance of a DIR to the Nuclear Regulatory Commission (NRC).

II. DIR Report Guidelines Memorandum

Disaster Initiated Review

		Date
MEMORANI	DUM FOR:	
ATTENTION	J:	, Chief Radiological Emergency Preparedness Branch Technological Hazards Division National Preparedness Directorate U.S. Department of Homeland Security-FEMA
FROM:	Regional Tecanol location	chnological Hazards Branch Chief/RAC Chair [include name, title
SUBJECT:	Disaster Initi	ated Review – [NUCLEAR POWER PLANT]
Background:		

List event/date/time and affected nuclear power plant. Provide a description of the event; effects on the plant (onsite and offsite) and a shutdown timeline; list impacted risk and support jurisdictions (parish/county).

Include the dates of the review and a brief statement of the FEMA Region, State, Tribal and local government agencies, NRC Licensee and other Federal Agency representatives involved in conducting the assessment.

Assessment: For all areas: Include information on areas requiring follow-up actions and provide information on any compensatory measures that are in effect.

1. Emergency Response Facilities

Summarize findings for off-site facilities using the Post Disaster Assessment of Off-Site Capabilities as a guide.

2. Communications

Summarize findings for communications using the Post Disaster Assessment of Off-Site Capabilities as a guide.

3. Emergency Response Organizations

Summarize findings for emergency response organizations using the Post Disaster Assessment of Off-Site Capabilities as a guide.

4. Public Alert and Notification

Summarize findings for public alert and notification using the Post Disaster Assessment of Off-Site Capabilities as a guide.

5. Access and Functional Needs Transportation Resources

Summarize findings for special needs and transportation resources using the Post Disaster Assessment of Off-Site Capabilities as a guide.

6. Evacuation Routes

Summarize findings for evacuation routes using the Post Disaster Assessment of Off-Site Capabilities as a guide.

7. Accident Assessment

Summarize findings for accident assessment using the Post Disaster Assessment of Off-Site Capabilities as a guide.

8. Support Services

Summarize findings for support services using the Post Disaster Assessment of Off-Site Capabilities as a guide.

9. Population Shifts

If there has been a population shift due to the incident, include detailed information on the population shift.

10. Supporting Documentation

Supporting documentation may be gathered in the course of the review. While it is necessary to maintain this documentation on file, it is not required to be submitted with the report. A statement should be made to the effect that "All supporting documentation gathered by the Review Team will be on file at the [__] Region."

Conclusions:

Summarize the findings of the Review Team. Make a specific recommendation with regard to providing a reasonable assurance determination to the Nuclear Regulatory Commission (NRC).

III. Continued Reasonable Assurance Letter Template

Continued Reasonable Assurance

Date

Director
Division of Preparedness and Response
Office of Nuclear Security and Incident Response
U.S. Nuclear Regulatory Commission
Mail Stop T4D22A
Washington, D.C. 20555

Dear	
Dear	 ı

This letter is to inform you that the Federal Emergency Management Agency (FEMA) has completed its Disaster Initiated Review (DIR) of the [STATE(S)] and local offsite response organizations continued capability to adequately respond to an incident at the [NUCLEAR POWER PLANT] following [IMPACTING INCIDENT] that affected 10-mile Emergency Planning Zone communities' communication capabilities, Emergency Operations Center functionality, and possibly blocked evacuation routes.

On [DATE], a comprehensive investigation and collection of field data was performed by the joint FEMA/Nuclear Regulatory Commission DIR Team, in accordance with FEMA's Post Disaster Assessment of Offsite Capabilities procedure.

Based on the review of all of this information, FEMA concludes that offsite radiological emergency preparedness is adequate to provide reasonable assurance that appropriate measures can be taken to protect the health and safety of the public in the event of a radiological emergency at the [NUCLEAR POWER PLANT]. At this time, FEMA is not aware of any unresolved offsite emergency preparedness issues around [NUCLEAR POWER PLANT], and therefore, we have no objections to plant startup and full-power operations.

Please contact me at [THD DIRECTOR PHONE NUMBER], if you have any questions or require any further assistance on this matter.

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Sincere	ιv.

Director Technological Hazards Division

APPENDIX G: Abbreviations and Acronyms

ANS Alert and Notification Systems
CFR Code of Federal Regulations
DHS Department of Homeland Security

DIR Disaster Initiated Review

DPR Division of Preparedness and Response

DRP Division of Reactor Projects
DRS Division of Reactor Safety
EP Emergency Preparedness
EPZ Emergency Planning Zone

FEMA Federal Emergency Management Agency FIOPs Federal Interagency Operational Plans

FOIA Freedom of Information Act

GETS Government Emergency Telephone System

GPS Global Positioning System

HERO Headquarters Emergency ResponseOfficer

HOO Headquarters Operations Officer

HQ Headquarters

IMC Inspection Manual Chapter

ISFSI Independent Spent Fuel Storage Installations

MC Manual Chapter

MOU Memorandum of UnderstandingNOED Notice of Enforcement DiscretionNPD National Preparedness Directorate

NPP Nuclear Power Plant

NPS National Preparedness System NRC Nuclear Regulatory Commission

NRCC National Response Coordination Center NRIA Nuclear/Radiological Incident Annex NRR Office of Nuclear Reactor Regulation

NSIR Office of Nuclear Security and Incident Response

NWC National Watch Center (FEMA)
OGC Office of the General Counsel
OPR Office of Primary Responsibility

ORLOB Operating Reactor Licensing and Outreach Branch

ORO Offsite Response Organization PCA Preliminary Capabilities Assessment

PPD Presidential Policy Directive

RAC Radiological Assistance Committee REP Radiological Emergency Preparedness RRCC Regional Response Coordination Center

RSLO Regional State Liaison Officer SOG Standard Operating Guidelines THD Technological Hazards Division

APPENDIX H: Definitions

Adequate: As used in reviews of radiological emergency response plans/procedures, adequate means that the plan/ procedure contents are consistent and in full compliance with the requirements delineated in the Planning Standards and associated NUREG-0654/FEMA-REP-1 Evaluation Criteria or alternative approaches approved by FEMA

Coordinate: To bring into common action so as not to unnecessarily duplicate or omit important actions (does not involve direction of one agency by another).

Emergency Planning Zone: A geographic area surrounding a commercial nuclear power plant for which emergency planning is needed to ensure that prompt and effective actions can be taken by offsite response organizations to protect the public health and safety in the event of a radiological accident. The plume pathway EPZ is approximately 10 miles in radius, while the ingestion pathway EPZ has a radius of approximately 50 miles.

Facility: Any building, center, room(s), or mobile unit(s) designed and equipped to support emergency operations.

Incident: An occurrence, natural or man-made, that requires a response to protect life or property. Incidents can include major disasters, emergencies, terrorist attacks, terrorist threats, civil unrest, wildland and urban fires, floods, hazardous materials spills, nuclear accidents, aircraft accidents, earthquakes, hurricanes, tornadoes, tropical storms, tsunamis, war-related disasters, public health and medical emergencies, and other occurrences requiring an emergency response.

Licensee: The utility or organization that has applied for or has received from the Nuclear Regulatory Commission (1) a license to construct or operate a commercial nuclear power plant, (2) a possession-only license for a commercial nuclear power plant, with the exception of licensees that have received an NRC-approved exemption to 10 CFR § 50.54(q) requirements, (3) an early site permit for a commercial nuclear power plant, (4) a combined construction permit and operating license for a commercial nuclear power plant, or (5) any other NRC license that is now or may become subject to requirements for offsite radiological emergency planning and prepared-ness activities.

Offsite: Beyond the boundaries of the owner-controlled area around a commercial nuclear power plant.

Offsite Response Organization: Any State, local, and Tribal government; supporting private industry and voluntary organizations; and Licensee offsite response organizations (that are formed when State, local, and Tribal governments fail to participate in the REP Program) that are responsible for carrying out emergency functions during a radiological emergency

Operational: Status of a facility (e.g., emergency operations center, emergency operations facility, media center, assistance center, emergency worker center, laboratory, etc.) when all key decision makers, as identified in plans/ procedures, are at their duty stations and capable of performing all emergency functions assigned to that facility.

Plans/Procedures: An organization's documented concept of operations and implementing procedures for managing its internal response to emergencies and coordinating its external response with other organizations. The term plans/procedures as used in this manual includes radiological emergency preparedness/response plans, associated implementing procedures such as Standard Operating Guides, and other supporting and referenced materials, all of which are subject to review. The generic term plans/ procedures is used specifically for flexibility. Procedures may be either incorporated in the main plans or into separate procedural documents at the discretion of the offsite response organization.

Preliminary Capability Assessment: The purpose of a PCA is to obtain a prompt assessment (snap shot) of offsite EP capabilities immediately following electric grid blackouts, malevolent act, government shutdown, pandemic, or natural disaster (e.g., hurricane, tornado, flood, and earthquake) in the vicinity of commercial Nuclear Power Plants (NPPs), to assist in FEMA's determination on the need and timing for a DIR.

Radiological emergency: A type of radiological incident that poses an actual or potential hazard to public health or safety or loss of property.

Reasonable Assurance: A determination that State, local, Tribal, and utility offsite plans and preparedness are adequate to protect public health and safety in the emergency planning areas of commercial nuclear power plants.

REP Branch Chief: FEMA Headquarters individual responsible for implementation of the national Radiological Emergency Preparedness Program.